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SOI: 1.1/TAS DOI: 10.15863/TAS
International Scientific Journal
Theoretical & Applied Science

**p-ISSN:** 2308-4944 (print) **e-ISSN:** 2409-0085 (online)

Year: 2018 Issue: 01 Volume: 57

Published: 30.01.2018 <a href="http://T-Science.org">http://T-Science.org</a>

SECTION 13. Geography. History. Oceanology. Meteorology.

# HISTORY OF COURTS AND PROSECUTORS' ACTIVITY AND POLITICAL-LEGAL REGULATIONS IN AMUDARYA REGION (AT THE END OF THE XIX AND AT THE BEGINNING OF THE XX CENTURIES)

**Abstract**: The article deals with the political-legal regulations and initial stage of formation of Russian judicial system in Amudarya region at the end of the XIX and at the beginning of the XX centuries. Mainly, the process of organization of ruling the region, the history of People's Court-kaziy and biy (judges), and the Russian judicial system in the region are studied in the article.

After Uzbekistan had got its Independence, the interest of learning the history of Uzbekistan had been increased. At present the use of archives documents referring to the second half of XIX century and to the first quarter of XX century raised interest to investigate political, social-public and judicial-legal system existed at that period.

The right bank of Amudarya was under the dominion of Khiva Khanate for many centuries till 1873. Regulations and law orders of Russian Empire began to be implemented only after the region had been included under the power of Russia. And thus it became the reason of changes not only in social-political and spiritual relations, but in judicial-legal system.

**Key words**: Central Asia, Khiva, Amudarya, Petro-Aleksandrovsk, Prosecutors' activity, Turkistan general-governorship, Sirdarya region, regulations, Russian Court, area, People's Courts.

Language: English

*Citation*: Abdullayev A (2018) HISTORY OF COURTS AND PROSECUTORS' ACTIVITY AND POLITICAL-LEGAL REGULATIONS IN AMUDARYA REGION. AT THE END OF THE XIX AND AT THE BEGINNING OF THE XX CENTURIES. ISJ Theoretical & Applied Science, 01 (57): 67-71.

Soi: http://s-o-i.org/1.1/TAS-01-57-13 Doi: crosses https://dx.doi.org/10.15863/TAS.2018.01.57.13

# Introduction

After getting the independence Uzbekistan paid great attention to studying the history of the motherland, including the background of judicial and legal system.

After the Russian Empire had conquered Central Asian Khanate (Kokand, Bukhara, Khiva) there was set a Turkestan general governorship in the territory. The Russian Empire accepted a number of regulations for administrative, political and economic management of the country. And, in judicial and legal system of Turkestan, including Amudarya region there were carried out a number of changes. Our attention was drawn to a set of literature, mass media materials, written by the representatives of the empire of that period, which might give us some clear ideas of that time.

# **Materials and Methods**

The representatives of Turkestan general governorship, according to a special task of the emperor of Russian senators, published their reports on the results of conducted researches and data collections, where they gave data, showed their opinions and wishes on political, administrative and legal governing of the population, ways of improving the judicial and legal system. In his report of 1882 F.K.Girsa [1] devoted a special place to the Amudarya region, it draws attention with the provided data on the region's economic, social positions and geographical arrangements, population number, taxes, management rules according to the Russian legislation.

Count K.K.Palen [2-5] , who studied judicial system of Turkestan, in his report widely commented the shortcomings and problems in this branch. He



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also presented data on the staff and activity of prisons, built in the eighties in the Amudarya region – Petro-Aleksandrovsk.

A.A.Kaufman [6] also paid attention to the management of Turkestan region, and S. Dukhovsky[7] investigated their attitude to Islam. In order to decrease the influence of kaziy(principal) and biy (regional judges), S. Dukhovsky recommended to transfer the rights of solution of problems of family and wedding to the Russian administration. He raised the questions connected with revision of charters, re commenting the laws, devoted to civil and criminal activity, regulating the calls of witnesses into court at criminal cases.

The minister of justice of the Russian empire N. Muravyov[8] in his reports "About activity of the ministry of Justice in 1894-1904" emphasized the need of paying attention to the condition and reforming of judicial and legal system of the region. For comprehensive study of Amudarya region the colonel Zalessky [9] formed expeditions in 1889, 1890, 1891years.

In the researches of the main adviser I.I.Kraft [10] gave valuable data on the position of prosecutor's office and the judicial system of Turkestan. I.I.Kraft investigated the questions of including the prosecutor of Tashkent judge as a member of Turkestan governing system, transition of the rights and duties of the judge and the prosecutor of the region in relation to national judges and subordinated judges and prosecutors of the district. I.Ya.Foynitsky[11] studied the content of charge of judicial system.

Girshfeld and Galkina[12] left important data in their book about dividing the Amudarya department into two secular judicial parts: Shurakhan and Chimbay, about the activity of national courts and about executions of congress of national judges, the tasks of appeals and cassations. Along with it, they published data on occurring events and incidents in the region. The official newspaper "Turkestanskiye Vedomosti"[13], the magazines of the ministry of justice "Magazine of the Ministry of Justice", "The magazine of civil and criminal law" were considered as the propaganders of the policy of the empire. Articles. announcements and orders administrative managements of the region, studies of the activity of court and prosecutor's office and corresponding changes were published in these means of the press.

If N.S.Tagantsev [14] conducted discussions about abolition of the death penalty, the minister of justice, the member of the State Duma A.Kerensky [15] discussed about releases of all political prisoners, death of the first secular judge of the first department of Amudarya region Alekhin[16], letters demanding prosecutors to work within the law[17] and other interesting materials concerning judicial and legal system were published.

In our opinion B. Filatov[18] in his articles about lawsuits, thought more widely than other authors. He wrote about set of problems aroused on judicial administrative laws accepted in 1889 years on July 12, existence of difficulties at the process of civil and criminal cases by courts of districts (bolis) and congress of districts. B. Filatov wrote the shortcomings of courts of districts (bolis) and temporary court's activities, surveyed Obninsk's opinions about need of cardinal change for the judicial device, published in the article of 1892. He also shared his opinions on prosecutor's office activity.

A.Golmsten[19] in his articles made comments on Tinsh's opinions on prosecutor's office. Tinsh's book consisted of two parts, in the first part there was stated about the organizations and prosecutor's office's activity. In his works Tinsh expressed opinions that he was against jurisdiction of prosecutor's office to the Ministry of Justice. Because such situation might limit prosecutor's office's functions. He offered to submit the accusatory department to the Supreme Court or Court. From contents of the article it is visible that A.Golmsten supported these opinions.

A.Nevksky[20] in his article provided the table "Invention", reflecting actions of civil judges of the district in a systematic order and suggested to give crimes on classifications. But the article 65 of the fundamental law of judicial construction adopted this case earlier. Reports on carried-out works of judges of the first degree in the district were made by the chairman of the judge of the district and the prosecutor of the district, the report on trial chamber of the district was made by the senior chairman of the chamber of district court together with the prosecutor.

The report on department of cassations of the Senate was prepared in coordination with an assistant prosecutor in the general meeting of the department. Reports of judges were published in the press. For improvement of the 65th article of the fundamental law of a judicial storitelstvo, the court charter published by Alexander II in 1883 was left without changes. The court order published in 1864 was edited in articles 174-183. According to the 174th article of the fundamental law of judicial construction annual and a third table from the ministry of justices were prepared in the special form in accordance with the established procedure.

The third table was prepared each four months. In the third table the figures were settled down in the horizontal and vertical directions, in two lines. Horizontal situation supplied the information on unconsidered affairs from the beginning to the end of the year. Vertical situation showed types and nature of the considered case.

During the comparing of opinions and the facts in A.Nevsky's [21] article concerning judicial and



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legal system at the period of Turkestan general governorship with documents being stored in archival funds we came to the conclusion that actually these tables were used in the course of practice of activity of court and prosecutor's office.

How did the political-legal regulations worked at that time in fact? We try to answer to this question below.

After the Russian Empire had conquered the Khiva khanate at the last quarter of the XIX century there was organized Amudarya region and its political-legal position was entirely changed. In 1873 there suggested a project "Temporary regulations on ruling the Amudarya region" and in 1874 it was accepted by the Russian Emperor after which the imperial laws and regulations were fixed up. In the 18th article of the regulation it was noted that in "in case of disputes and quarrels of the Russians with the natives, the chief of the region had a power to entrust responsibility of judge to one of his assistants [22]. On the basis of "Regulations on ruling over Turkestan region" the military men controlled all districts and they had 4 both military and civil power. The chief of Amudarya region had a power of military governor in regard to people. The assistants of the chief of the region had the rights of regional chiefs [23].

The Russification of the region had increased. The Czarist residency paid special attention to the judicial system. The chief of Amudarya region interfered in and entirely controlled all issues concerning the judicial -legal system. After the "Regulations on ruling over Turkestan region" had been adopted in 1886 there was formed a russian judicial system and it was developed systematically. Court officials of Amudarya region had specific status and controlled political, judicial-lawful positions and ideology of the population.

According to Regulations there operated one supreme judge in Chimbay and Shurahan regions. Local people had kaziy(principal) and biy (regional judges). Each principal had one judge in People's court. These Regulations were republished several times in different years and different changes were put into the articles the concerning judicial system. At the same time some great changes had taken place in political-legal life of the region.

In the article 117 of the "Regulation" published in 1886, it was noted that judicial power belonged to Supreme court, Regional court and the governing senate in Turkestan territory. The Judicial power applied to people with different status and also to local people mentioned in the articles 141-143, 173, 176. Article 91, i.e. from 117 to 207 of the 2 part of volume 2 of" the Regulation" was devoted to judicial system. According to articles 117,140, 141, 142, 143, 173,176 people from local population were amenable [24].

There were operated judges in People's court-kaziy and biy judges [25]. There also organized Supreme courts in the region. They could consider civil cases which were within the jurisdiction of People's courts in case when agreement of plaintiff and respondent would follow. Agreement must have been included into records of supreme judge.

The Supreme judges also conducted notarial issues where necessary [26]. Regional judges and prosecutors could choose translators, chancery division, and they could also admit people for job or dismiss. The activity of judges was controlled by the Minister of Justice and governor. Year by year ruling over the region had been developed and different forms and methods of ruling were accepted. These forms and methods were developed in the Regulations adopted in 1892, 1901, 1903, 1911, 1914, 1916.

In "the Regulations" adopted in 1901 Russian judicial cases were divided into two parts,i.e. civil and criminal. 25 articles,i.e. from article 25 to 49 were devoted to civil, cases and 36 articles,i.e. from article 53 to 89 were devoted to criminal cases [27]. Below we'll give example from trial of the supreme judge of Amudarya region. The given case was considered by the assistant of supreme E.Levitskiy. Due to the fact that the case hadn't been considered in an efficient level, i.e. reasoned facts of accused were and argumentative not inciudedd[28].

After that in 1897 July 30, the chief of Amudarya region the colonel (his full name was not mentioned and there was the signature of the chief in the archival documents.But at that period the chief of Amudarya region was A.S.Galkin-A.A.) invited all witnesses to Petro-Alexandrovsk and again questioned each mentioned witness. It turned out that all these witnesses were absent in place of crime as controversy because of land and they didnt take part in the process of Kaziy court [29]. Acting as judicial officer the Shurahan divisional police officer levied 1259 roubles for benefits "different showing Grishin. evidences" of S.Niyazbay Uchbaev and Urazbay Yusupov[30]. The kaziy and biy judges abused their positions. They also controlled social-political, economical conditions of the population, particularly land-water resources and the system of tax collection.

Sometimes they bereaved local people of land and gave to Russians. This situation brought to dissatisfaction of population. Thus, the local people often applied to the chief of Amudarya region. And he responded to some applications, and he considered unnecessary to respond some others. This showed from one side that ideology of the local people increased, and from the othe side the Russian administration ignored many complaints and



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applications or considered perfunctorily [31]. The authorized representatives of the Emperor-counts and senators studied, analysed economical, political and spiritual-educational parts systematically and they identified "strong" and "weak" features of local people, and defined "nicety" moments on ruling over the region. The aim of the tsar's administration was to try to obtain respect for russian laws from the side of local people and to rule over them, and also not to give opportunity for activation of the population and to keep them dependent.

### Conclusion

The analysis of historical events and informations on books about the region, reports and opinions, news, articles published in newspapers and magazines gave us some idea about the political-legislative situation of Turkestan general governorship. Certainly the enterprises carried out by the officials of the Russian empire in the region, played an important role at the establishment and strengthening the system of court and prosecutor's office and this process was improved in the region.

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